

# Lancaster County Board of Corrections

February 27, 2020

LANCASTER COUNTY DEPARTMENT OF CORRECTIONS

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# Lancaster County Board of Corrections

## February 27, 2020

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### Agenda

Thursday, Feb. 27, 2020

10:15 a.m.

- I. Approval of the November 7, 2019 minutes
  - a. November 7, 2019 minutes
  
- II. Population Statistics & Charts
  - a. Population Comparisons
  - b. Booking and Lodging Totals
  - c. Pre-Trial and Sentence Conversion Release
  - d. Custodial Sanctions/County Reinvestment Act
  - e. Regional Center Waiting Periods
  - f. Community Hospital Posts
  - g. Felonies Sentenced to Lancaster County
  - h. Historical Comparisons
  - i. Drug Court Remand
  - j. Violation of House Arrest
  - k. Fiscal Year 2020 Report
  - l. Calendar Year 2019 Report
  
- III. Programming
  
- IV. Transportation
  
- V. Work Crews
  
- VI. Training

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**MINUTES  
BOARD OF CORRECTIONS MEETING  
THURSDAY, NOVEMBER 7, 2019  
COUNTY-CITY BUILDING  
ROOM 113 - BILL LUXFORD STUDIO  
8:30 A.M.**

Board Members Present: Deb Schorr, Chair; Sean Flowerday; Roma Amundson; Rick Vest, and Christa Yoakum

Others Present: Kerry Eagan, Chief Administrative Officer; Ann Ames, Deputy Chief Administrative Officer; Brad Johnson, Corrections Director; Kim Etherton, Community Corrections Director, Pat Condon, County Attorney; Jeff Curry, Chief Probation Officer, Adult Probation; and Leslie Brestel, County Clerk's Office

The meeting was called to order at 8:33 a.m. A copy of the Open Meetings Act was posted on the wall at the back of the meeting room.

**AGENDA ITEM**

**I. APPROVAL OF MEETING MINUTES FOR AUGUST 22, 2019**

**MOTION:** Amundson moved and Flowerday seconded approval of the August 22, 2019 meeting minutes. Amundson, Flowerday and Schorr voted yes. Vest and Yoakum were absent. Motion carried 3-0.

**II. POPULATION STATISTICS & CHARTS**

Vest and Yoakum entered the meeting at 8:34 a.m. and 8:35 a.m., respectively.

Johnson reviewed the following statistics (see agenda packet):

a. Average Daily Population Comparison

When asked about an individual's average length of stay, Johnson answered between 11-15 days; however, the range of time individuals are held is so large that it is difficult to give a good average.

b. Booking and Lodging Totals

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Johnson noted that while the lodging numbers are decreasing, the average daily population is increasing, therefore, it seems the length of stay is increasing.

c. Pre-Trial and Sentence Conversion Release

See agenda packet for Item C.

d. Custodial Sanctions/County Reinvestment Act

Curry reviewed LB 686 (Change provisions relating to Class IV felonies, post-release supervision, competency to stand trial, restrictive housing, and the long-term restrictive housing work group, create a criminal offense relating to electronic communication devices in correctional facilities, change possession of a deadly weapon by a prohibited person provisions, and provide for deferred judgments by courts) whereby individuals who have been given post-release supervision (PRS) for offenses committed after September 1, 2019, have a new law violation, the judge can revoke the PRS and, at the judge's discretion, can sentence the individual to any amount of the original sentence in custody. He noted there could be significant increases or decreases in the custodial sanctions that will not be seen until at least September 2020.

e. Regional Center Waiting Periods

There has been a collaborative group working together to lessen Regional Center waiting periods.

- f. Community Hospital Posts
- g. Felonies Sentenced to Lancaster County
- h. Drug Court Remand
- i. Violation of House Arrest
- j. Fiscal Year 2019 Report

See agenda packet for Items F-J.

### III. PROGRAMMING

Johnson stated he visited Douglas County to view their programming. He felt Lancaster County can improve the programming offered in the jail.

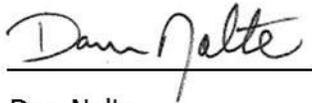
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- IV. TRANSPORTATION
- V. WORK CREWS
- VI. TRAINING

See agenda packet for Items IV-VI.

**MOTION:** Amundson moved and Flowerday seconded to adjourn the Board of Corrections meeting at 8:53 a.m. Amundson, Flowerday, Schorr, Vest and Yoakum voted yes. Motion carried 5-0.



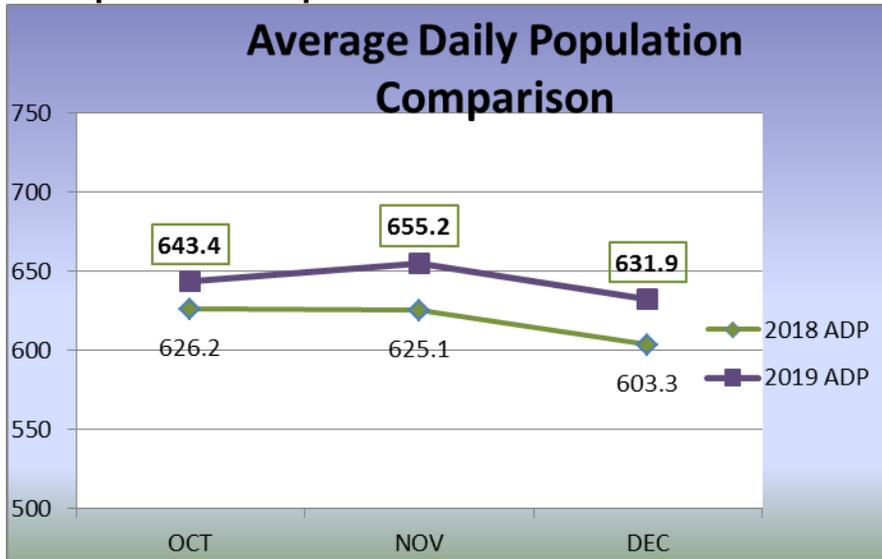
Dan Nolte  
Lancaster County Clerk



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**II. Population Statistics (October-December, 2019)**

**A. Population Comparisons**

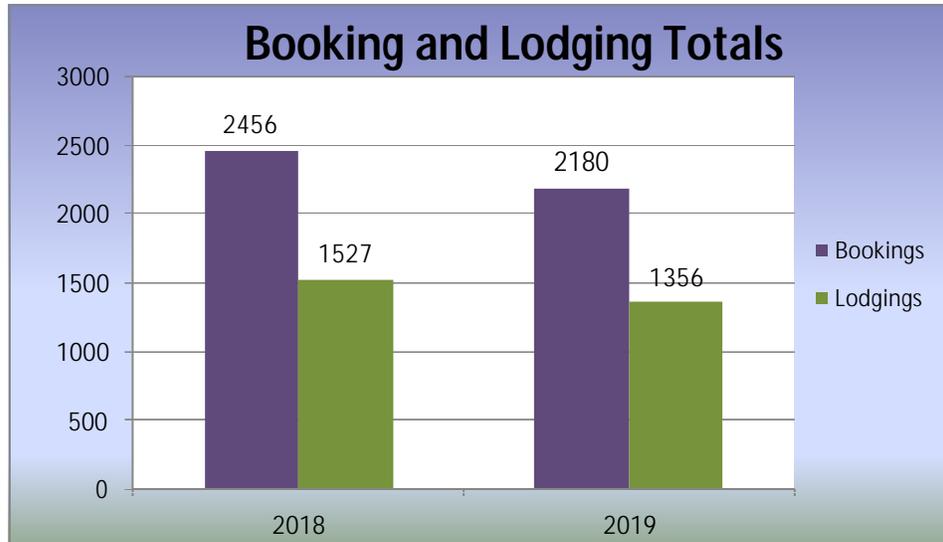


- The average daily population (ADP) for this period of 2019 was 643.5 detainees compared to 618.2 for the same period in 2018. This is a 4.1% increase.
- This period ADP consumed 96.8% of the department's operational capacity of 665.
- Other Population Totals This Quarter:
  - Felony Arrests-736
  - Misdemeanor Arrests-1,058
  - Felons Sentenced-107
  - Misdemeanors Sentenced-125
  - Held for other Jurisdictions-151
  - Percent Conditionally Released Average-37.8%
- Current Population Statistics- **As of January 31, 2020**
  - 611 inmates were in custody
  - Average bookings per inmate - 11.2
  - Average FTA per inmate – 3.85
  - Average FTC per inmate - 3.12
  - 29% had a history of state incarcerations

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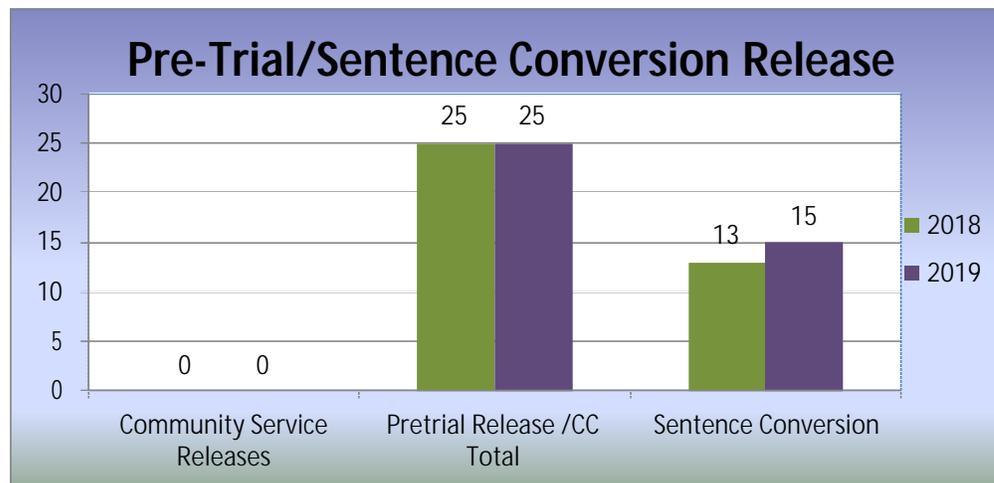
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### B. Booking & Lodging Totals



- Average bookings were down 11.2% compared to same time period last year.
- Average lodgings were down 11.2% compared to same time period last year.

### C. Pre-Trial/Sentence Conversion Release

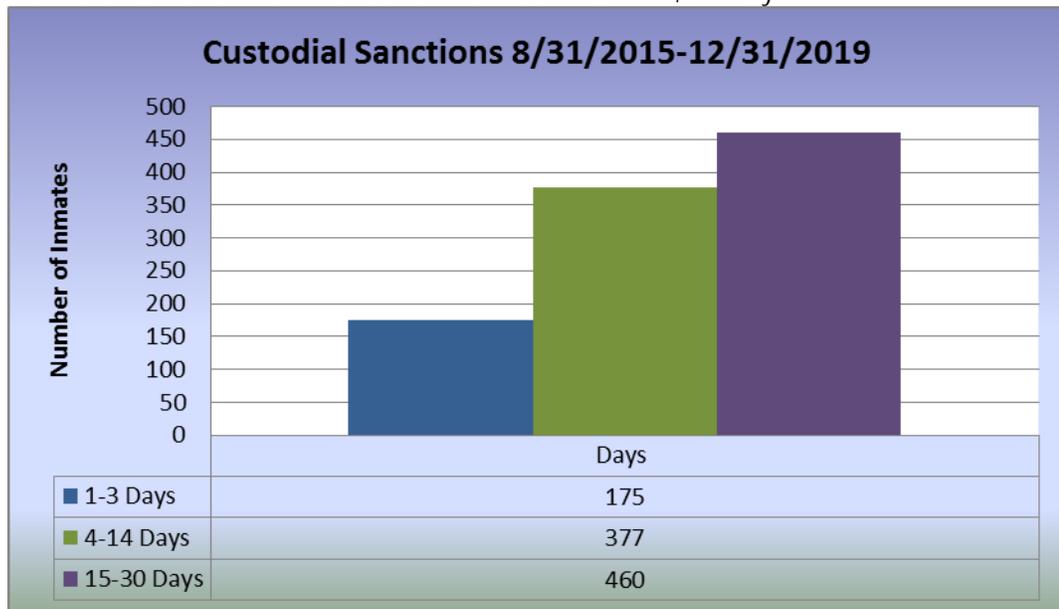


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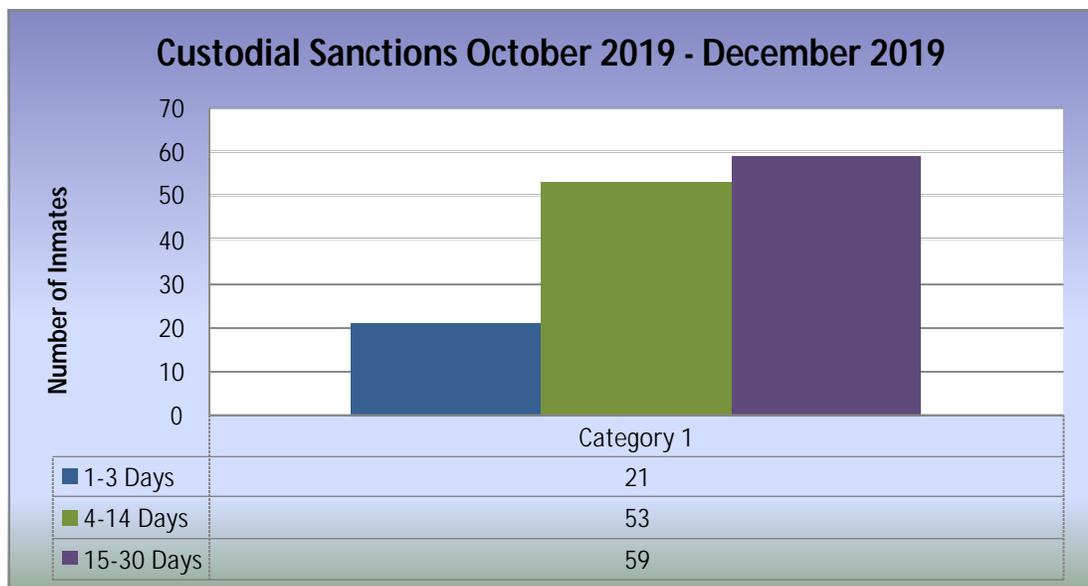
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### D. Custodial Sanctions/County Reinvestment Act

- Lancaster County Department of Corrections tracked offenders who were incarcerated for Custodial Sanctions. During the time period, 8/31/15 to 12/31/19, there have been 1,012 custodial sanctions. These offenders served a total of 16,240 days.



- 84 individuals will serve 133 custodial sanctions this quarter for a total of 1,429 days (17.01 average days per individual)



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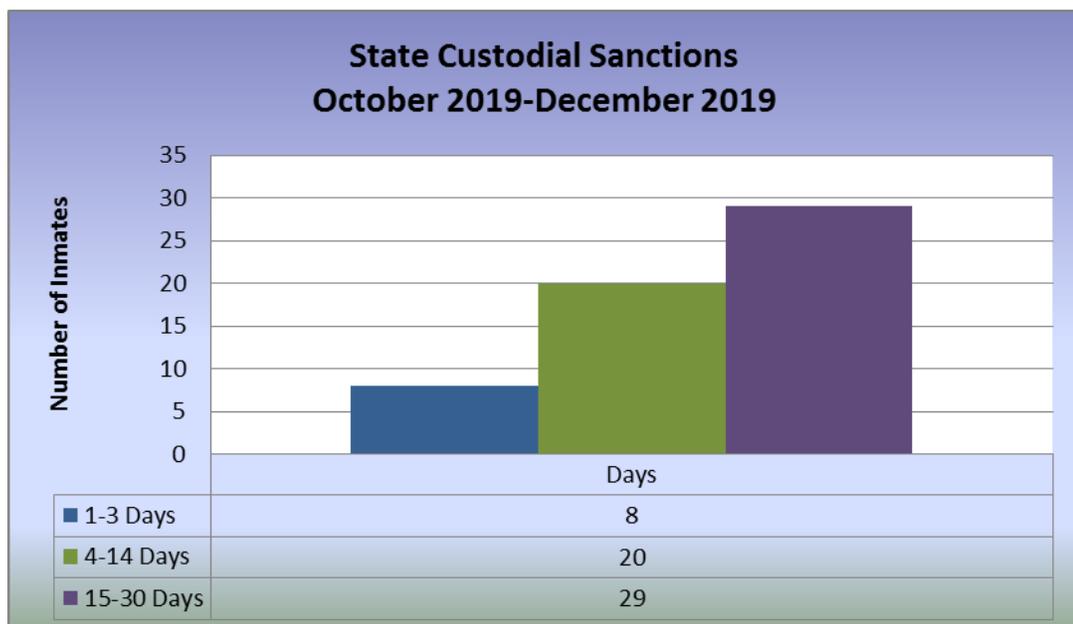
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- 54 individuals will serve 76 county custodial sanctions this quarter for a total of 1,038 days (19.2 average days per individual)



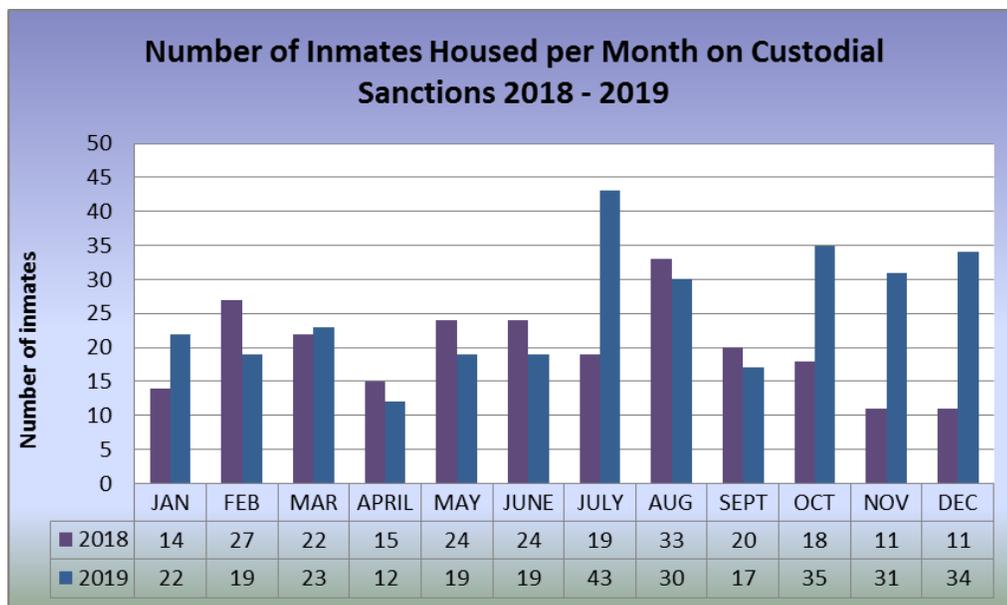
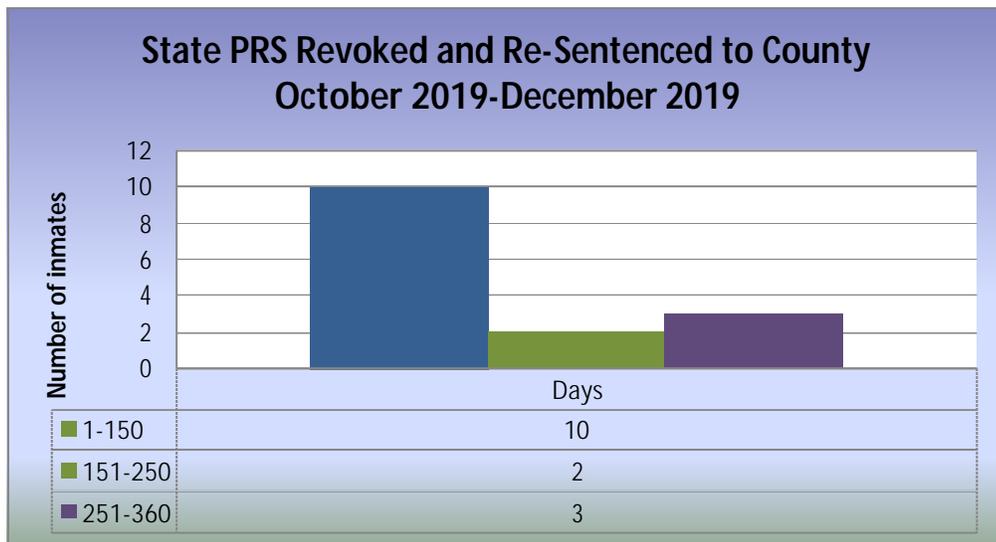
- There were 30 individuals serving 57 State Custodial Sanctions this quarter, totaling 931 days served. (31.03 average days per individual)



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- Lancaster County Department of Corrections tracked offenders who were incarcerated for violating State Post Release Supervision. These 15 inmates had their State Post Release Supervision revoked and were re-sentenced to county time. The 15 sentences totaled 1,614 days or 107.6 days per individual.



	Inmates	Monthly Avg.	Overall Increase
2018	238	19.8	
2019	304	25.3	21.7%

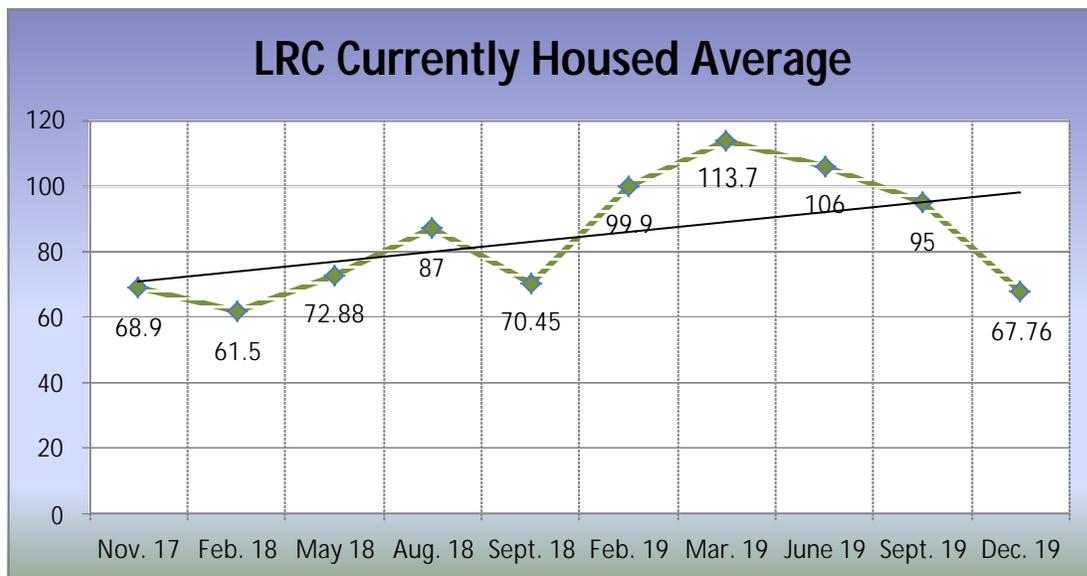
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### E. Regional Center Housing

#### ➤ Currently Housed at LRC

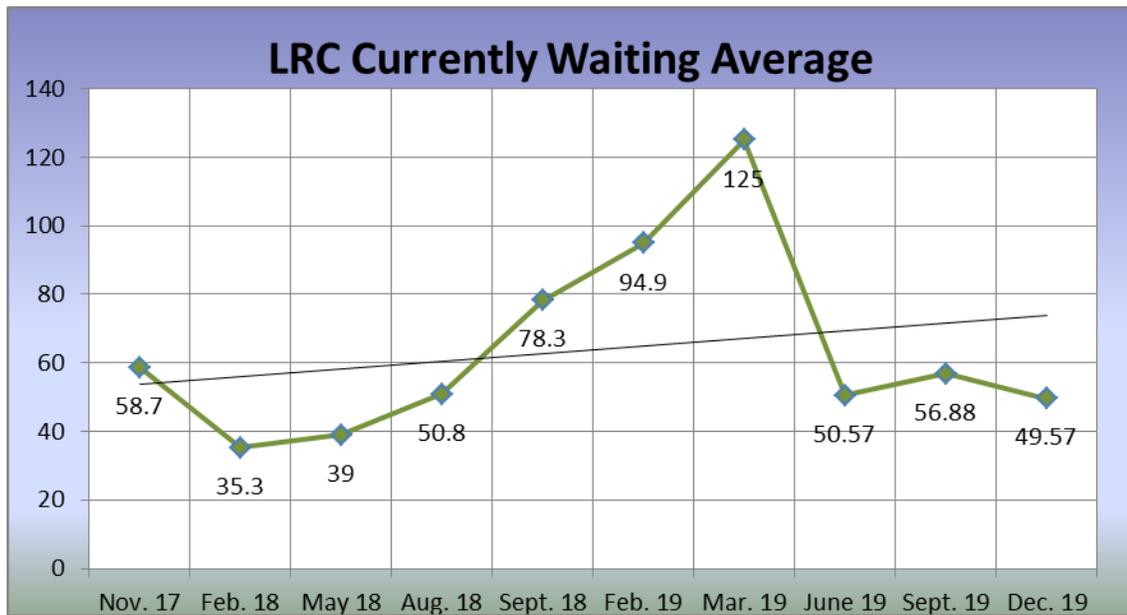
Date Ordered	Date Transferred	Days Waiting
3/19/2019	6/4/2019	77
4/9/2019	7/17/2019	89
10/29/2018	3/15/2018	137
7/15/2019	8/6/2019	22
10/23/2018	3/5/2019	133
4/30/2019	9/20/2019	143
9/9/2019	12/9/2019	91
9/5/2019	12/4/2019	90
7/23/2019	10/30/2019	99
11/13/2019	12/2/2019	19
6/27/2019	10/1/2019	96
7/3/2019	10/7/2019	96
9/25/2019	12/18/2019	84
	<b>Total Days</b>	<b>881</b>
	<b>Avg. Days</b>	<b>67.76</b>



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➤ **Currently Waiting for a Bed at LRC**

DATE ORDERED TO LRC	END OF QUARTER	DAYS WAITING
10/16/2019	12/31/2019	77
10/23/2019	12/31/2019	70
10/24/2019	12/31/2019	69
11/1/2019	12/31/2019	61
11/14/2019	12/31/2019	48
12/16/2019	12/31/2019	16
12/26/2019	12/31/2019	6
<b>TOTAL</b>		<b>347</b>
<b>AVG. DAYS</b>		<b>49.57</b>



**F. Community Hospital Posts- 92 Days in Quarter #4 - 26 days with 1 inmate admitted to community hospital, 20 additional days with 2 inmates admitted.**

**Blue = 1 Hospital Post    Green = 2 Hospital Posts    Red = 3 Hospital Posts**

2019	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
			1 W	2 W	3	4	5
	6	7	8	9	10	11	12

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					X	X	X
OCT	13 X	14 X	15 X	16 X Y	17 X Y	18 X Y	19 X
	20 X	21 X Z	22 X Z	23 X Z	24 X	25 X	26
	27	28	29	30	31 AA	1 AA	2
	3	4	5	6	7	8	9
NOV	10 BB	11 BB	12 BB CC	13 BB CC	14 BB CC	15 BB CC	16 BB CC
	17 BB CC	18 BB CC	19 BB CC	20 BB DD	21 BB DD	22 BB	23 BB
	24	25	26	27	28	29	30 EE FF
	1 EE FF	2 EE	3 EE	4	5	6	7
DEC	8	9	10	11	12	13	14
	15	16	17	18	19	20 GG	21 GG
	22 GG	23 GG HH	24 GG HH	25 GG	26 GG	27	28
	29	30	31 II				

### G. Felonies Sentenced to Lancaster County

- Felony 3A
  - 10 inmates @ 1,690 days (169 average days)
- Felony 4
  - 21 inmates @ 5,025 days (239.3 average days)
- ✓ Total of 31 inmates will serve 6,715 days (216.6 average days)

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**H. Historical Comparisons**

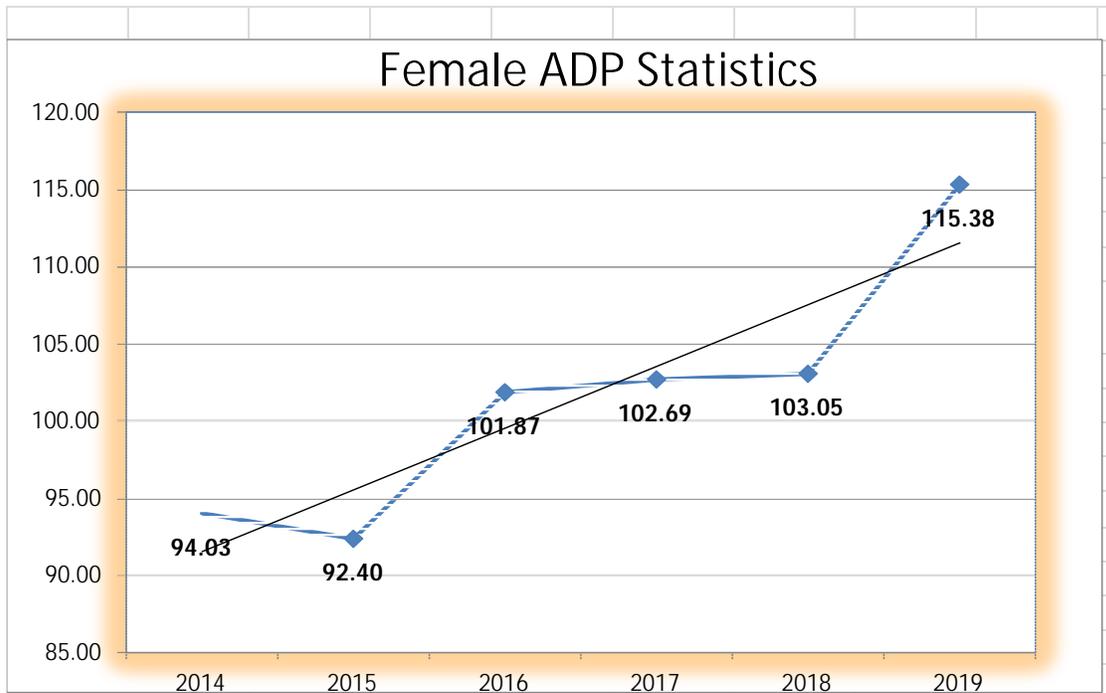
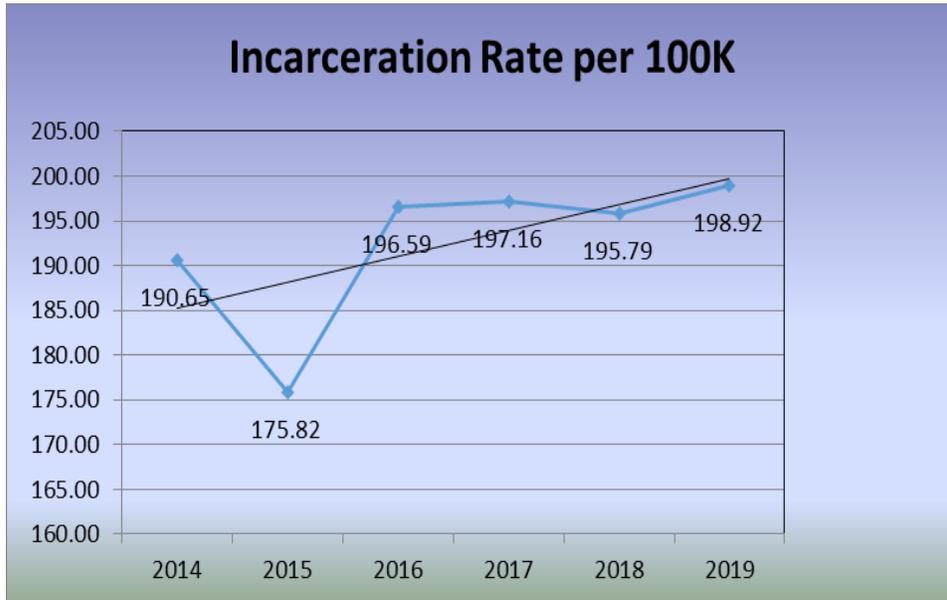
<b>Average Length of Stay Per Calendar Year</b>			
	<b>ADP</b>	<b>Total Bookings</b>	<b>Avg LOS</b>
<b>2014</b>	577.4	10582	19.9
<b>2015</b>	538.9	9434	20.8
<b>2016</b>	610.5	9598	23.2
<b>2017</b>	619.8	9602	23.6
<b>2018</b>	621.2	9856	23.0
<b>2019</b>	638.7	9528	24.5
<b>2014 to 2019 change</b>	<b>9.6%</b>	<b>-11.1%</b>	<b>18.6%</b>

<b>Lancaster Population vs. ADP</b>				
<b>Year</b>	<b>Population</b>	<b>Change</b>	<b>ADP</b>	<b>Change</b>
2014	302852		577.4	
2015	306500	1.2%	538.9	-7.1%
2016	310548	1.3%	610.5	11.7%
2017	314358	1.2%	619.8	1.5%
2018	317272	0.9%	621.2	0.2%
2019	321079	1.2%	638.7	2.7%
<b>2014 to 2019 change</b>		<b>5.7%</b>		<b>9.6%</b>

<b>Incarceration Rate Per 100K</b>			
<b>Year</b>	<b>County Pop</b>	<b>ADP</b>	<b>Avg per 100K</b>
<b>2014</b>	302852	577.4	190.65
<b>2015</b>	306500	538.9	175.82
<b>2016</b>	310548	610.5	196.59
<b>2017</b>	314358	619.8	197.16
<b>2018</b>	317272	621.2	195.79
<b>2019</b>	321079	638.7	198.92
<b>Change between 2014 and 2019 per 100K</b>			<b>4.16%</b>

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- There has been an 18.5% increase in the female population between 2014 and 2019.
- There has been a 6.2% increase in the male population comparing the same years.
- ADP for the first six months of FY20 was 649.5 in comparison to the same time period in FY14 of 580.4 or a 10.6% overall increase.

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### I. Drug Court Remand

- 21 drug court participants will serve 29 remands during this quarter totaling 700 days (33.3 average days per individual)

### J. Violation of House Arrest

- 12 violations served 1,231 days (102.6 average days)

### K. Fiscal Year 2020 Statistics Report

<b>LANCASTER COUNTY DEPARTMENT OF CORRECTIONS</b>							
<b>MONTHLY STATUS REPORT</b>							
<b>FISCAL YEAR 2020</b>	<b>2019</b>						<b>AVERAGE</b>
	<b>JUL</b>	<b>AUG</b>	<b>SEP</b>	<b>OCT</b>	<b>NOV</b>	<b>DEC</b>	<b>TO DATE</b>
<b>Average Daily Population @ADF</b>	662.7	661.9	641.9	643.4	655.2	631.9	<b>649.5</b>
High for Month	670	672	651	643	673	663	<b>662.0</b>
Low for Month	627	615	613	610	612	583	<b>610.0</b>
Total Number of Bookings	825	862	780	732	773	675	<b>774.5</b>
Felony Arrests	263	275	253	254	261	221	<b>254.5</b>
Misdemeanor Arrests	419	464	394	344	377	337	<b>389.2</b>
Felons Sentenced	41	38	29	44	38	25	<b>35.8</b>
Misdemeanants Sentenced	54	28	44	44	49	32	<b>41.8</b>
Held for Other Jurisdictions	48	59	60	46	48	57	<b>53.0</b>
<b>Total Conditionally Released</b>	<b>304</b>	<b>338</b>	<b>282</b>	<b>271</b>	<b>291</b>	<b>262</b>	<b>291.3</b>
<b>Percent Conditionally Released</b>	<b>36.85%</b>	<b>39.21%</b>	<b>36.15%</b>	<b>37.02%</b>	<b>37.65%</b>	<b>38.81%</b>	<b>37.6%</b>
Pre-Arrestment Releases	173	167	148	150	160	134	<b>155.3</b>
Court Disposition Releases	131	171	134	121	131	128	<b>136.0</b>
<b>Total of Individuals Lodged</b>	<b>521</b>	<b>524</b>	<b>498</b>	<b>461</b>	<b>482</b>	<b>413</b>	<b>483.2</b>
<b>MEDICAL/MENTAL HEALTH SERVICES</b>							
Referred to Jail Physician	138	96	96	90	73	69	<b>94</b>
Referred to Mental Health/LRC	3	2	0	1	1	0	<b>1</b>
Transferred to Emergency Room	12	16	11	10	12	12	<b>12</b>

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### L. Calendar Year 2019 Statistics Report

CALENDAR YEAR 2019	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEPT	OCT	NOV	DEC	AVERAGE TO DATE	TOTAL TO DATE
<b>ADULT DETENTION FACILITY</b>														
Average Daily Population @ ADF	612.1	600.4	620.2	641.9	653.9	638.3	662.7	661.9	641.9	643.4	655.2	631.9	638.7	N/A
High for Month	619	605	635	649	665	653	670	672	651	643	673	663	649.8	N/A
Low for Month	571	565	584	599	613	611	627	615	613	610	612	583	600.3	N/A
Total Number of Bookings	851	697	849	843	906	735	825	862	780	732	773	675	794.0	9528
New Bookings	188	144	177	196	184	143	154	171	178	153	174	152	167.8	2014
Felony Arrests	288	216	255	294	318	242	263	275	253	254	261	221	261.7	3140
Misdemeanor Arrests	440	342	449	402	435	364	419	464	394	344	377	337	397.3	4767
Domestic Violence Arrests	64	41	56	66	65	46	58	71	65	61	63	47	58.6	703
DWI Arrests	51	39	61	47	48	44	49	49	38	31	40	44	45.1	541
Felons Sentenced	32	33	39	41	32	38	41	38	29	44	38	25	35.8	430
Misdemeanants Sentenced	47	47	52	55	49	38	54	28	44	44	49	32	44.9	539
Held for Other Jurisdictions	43	58	52	50	72	52	48	59	60	46	48	57	53.8	645
Total Conditionally Released	324	251	329	285	347	266	304	338	282	271	291	262	295.8	3550
Percent Conditionally Released	38.07%	36.01%	38.75%	33.81%	38.30%	36.19%	36.85%	39.21%	36.15%	37.02%	37.65%	38.81%	37.24%	N/A
Pre-Arrestment Releases	121	75	114	110	125	76	173	167	148	150	160	134	129.4	1553
Court Disposition Releases	203	176	215	175	222	190	131	171	134	121	131	128	166.4	1997
Total of Individuals Lodged	527	446	520	558	559	469	521	524	498	461	482	413	498.2	5978
<b>MEDICAL/MENTAL HEALTH SERVICES</b>														
Referred to Jail Physician	240	228	244	244	279	276	138	96	96	90	73	69	172.8	2073
Referred to Mental Health/LRC	1	0	0	1	1	0	3	2	0	1	1	0	0.8	10
Transferred to Emergency Room	5	7	6	4	4	8	12	16	11	10	12	12	8.9	107

### III. Programming (October-December, 2019)

- Religious (705 Meetings)
  - Bible Study- 178
  - Church Service- 156
  - Discipleship Mentoring- 118
  - 1:1 Religious Counseling - 240
  - Healing Heart Wounds - 13
- Substance Abuse Education & 12 Step Programs (87 Meetings)
  - The Bridge Behavioral Health Substance Abuse Education for Men- 22
  - St. Monica's Substance Abuse Education for Women- 9
  - AA Meetings- 48
  - NA Meetings- 8
- Educational Programs (202 classes)

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- GED Classes- 84
- TABE Classes-10
- Lincoln Literacy- 10
- Christian Heritage Parenting- 21
- Christian Heritage Within My Reach (Domestic Relationships Ed)- 21
- Released & Restored Job/Life Skills- 16
- Moral Reconciliation Therapy (M.R.T.) – 12
- Dialectical Behavioral Therapy-11
- Food Prep Skills- 13
- Food Handler Permit Testing-4
- Transition Planning (82 inmate contacts)
  - V.A. Outreach-67
  - Center Pointe Dual Diagnosis Homeless Outreach- 15
- Work/Court Ordered Release Averages per Month
  - October
    - 4- County Court
    - 18- District Court
  - November
    - 6- County Court
    - 14- District Court
  - December
    - 7- County Court
    - 12- District Court
- Other
  - GED Practice/Subject Tests-26
    - October- 5
    - November-21
      - 1 male earned his GED 11/20/19
      - 1 female earned her GED 11/24/19
    - December- 0

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- I've Got a Name-Held 11/22/19
  - Informational presentation for female inmates about issues & available help regarding sex trafficking. Individual follow-up for inmates requesting more private/specific discussion.
- Colors Class-Held 10/11/19
  - Program facilitated by Probation staff to identify vocational aptitude based upon inventory of interests and personality traits. This program is required for all individuals sentenced to Post-Release Supervision.
- W.A.R.P. Program-Held 11/8, 11/15, 11/22, 11/25, 12/2, 12/6/19
  - Wellness Action Recovery Plan facilitated by the Mental Health Association of Nebraska. This pilot program was conducted with one group of inmates from the special needs dorm and one group from the female general population identified by jail LMHP staff as benefitting from the program.

### **IV. Transportation (October-December, 2019)**

- Court Appearances
  - County Court
    - 1,871 Video Appearances
    - 683 Physical Appearances
  - District Court
    - 170 Video Appearances
    - 589 Physical Appearances
- Off-Site Transports
  - State Department of Corrections
    - 68 to Diagnostic and Evaluation
    - 10 to Nebraska Center for Women (York)
  - Medical
    - 39 to Hospital
    - 63 to Clinical Appointments

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- Mental Health
  - 35 to Lincoln Regional Center
  - 5 to Crisis Center

### **V. Work Crews (October-December, 2019)**

- Lancaster County Event Center
  - A crew of eight inmates were utilized 24 times at the Event Center, cleaning horse stalls, setup and tear down for various events, including the NE Power Farming Show.
- Adult Detention Facility (ADF) or Yard Crews
  - Crews of eight inmates worked 30 times around the facility.
    - Cleaning the warehouse and showers throughout the building.
    - Picked up trash around the building
    - Fall clean up on facility grounds
    - Shoveled snow and put ice melt down
    - Deep cleaning in the staff dining kitchen
    - Unloaded a large order of monthly supplies into the warehouse. Pallets were loaded, supplies were brought into the building weekly.
    - Miscellaneous jobs in non-detention areas of the jail.
  - Road crew of eight inmates were utilized on six different occasions.
    - They picked up 74 bags of trash, covering 57 miles.

### **VI. Training (October-December, 2019)**

- Initial Orientation
  - 4 new officers completed initial orientation training. (80 hours)
  - 3 new kitchen employees (35 hours)
  - 2 Wellpath nurses (38 hours)
  - 1 Records System Specialist (12 hours)

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- 1 Wellpath nurse attended partial orientation (24 hours)
- In-Service Training
  - 3 officers completed on the job training (80 hours)
  - 6 officers completed the field training program. (32 hours)
  - 8 full time officers completed the Academy (120 hours)
  - 1 part time officer completed the Academy (96 hours)
  - 157 uniformed staff members completed “Use of Force” (8 hours)
  - 4 officers attended a refresher instructor class for “Use of Force” (8 hours)
  - 14 employees attended a cultural diversity class (2 hours)
  - 3 people attended an instructor certification class (16 hours)
  - 1 individual attended a role direct supervision/playing class (4 hours)
- Outside Training
  - 1 employee attended Continuum class, “Yes I Can” (2 hours)
  - 4 employees attended Continuum class, “Building the Best You” (4 hours)
  - 2 staff members took an online course “Assessing Inmate Housing” (1 hour)
  - 2 employees took another online course “Objective Jail Classification” (3 hours)