

MINUTES
WHEEL TAX PUBLIC INFORMATION MEETING
HICKMAN COMMUNITY CENTER – 115 LOCUST STREET, HICKMAN
THURSDAY, SEPTEMBER 12, 2019
7:00 P.M.

Notice of the meeting was emailed to interested parties and the media on September 4, 2019.

County Commissioners present: Roma Amundson, Chair; Deb Schorr; Rick Vest; and Christa Yoakum

Others present: Dan Nolte, Lancaster County Clerk; Pam Dingman, Lancaster County Engineer; Mayor Doug Hanson, City of Hickman; Phil Goering, Steve Noren, Walt Nelson, Doug Wagner and Chad Parker, Hickman Council Members; Kent Seacrest, Seacrest & Kalkowski, PC, LLO

County Commissioner Roma Amundson opened the meeting at 7:00 p.m. A copy of the Nebraska Open Meetings Act was available.

Amundson explained that speakers will be allowed three minutes each to provide comments.

Dingman provided a presentation of Road and Bridge Task Force Study recommendations (Exhibit A). She discussed the funding shortfall and the need for improvements on South 68th and North 148th Streets, as well as to 32% of bridges in Lancaster County. She added the goal of the wheel tax proposal is to reduce fatalities and increase pavement.

Seacrest said while no formal documents regarding the proposal have been prepared, if the consensus is to proceed, the details will be worked out accordingly.

Vest encouraged citizens to express their concerns and ask questions.

The following individuals provided comments about the wheel tax proposal:

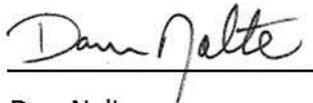
1. Bruce Tiedeman
2. Jessica Shelburn
3. Ryan Hattan
4. Doug Malone
5. Keri York
6. Jim Stewart
7. Marlow Meinke
8. Brenda Wacker
9. Joe Murray
10. Aaron Sudebaker
11. Art Yonkey
12. Bob Huttes
13. Carol Sherman
14. Jeff Kringle

15. Charlie Willnerd
16. Rod Hollman
17. Brad Moser
18. Mary Moser
19. Craig Johnson
20. David Schwaninger
21. Jennifer Burruss
22. Walt Nelson
23. David Wacker
24. Brandon Kuhl
25. Ronald Essink

Additional citizens indicated their support, opposition or neutral position in writing (Exhibit B).

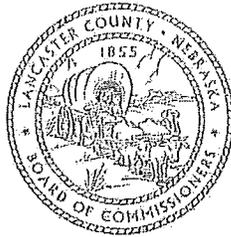
ADJOURNMENT

The meeting ended at 9:00 p.m.



Dan Nolte
Lancaster County Clerk





RECEIVED

SEP 12 2019

LANCASTER COUNTY
CLERK

LANCASTER COUNTY BOARD OF COMMISSIONERS

Roma Amundson Sean Flowerday Deb Schorr Rick Vest Christa Yoakum
Kerry P. Eagan, *Chief Administrative Officer* Ann E. Ames, *Deputy Chief Administrative Officer*
September 4, 2019

RE: Invitation to two upcoming Wheel Tax Public Information Meetings:

- (1) North of "O" Street; 7:00 PM, Wednesday, September 11th, Waverly Community Center Foundation Building, 11120 N. 141st Street, Waverly, Nebraska; and
- (2) South of "O" Street; 7:00 PM, Thursday, September 12th, Hickman Community Center, 115 Locust Street, Hickman, Nebraska

Good day:

In 2018, the Lancaster County Transportation Task Force issued a Lancaster County Transportation Strategy Final Report (September 19, 2018) regarding the serious condition of Lancaster County's roads and bridges and the projected funding gap. See:

<https://lancaster.ne.gov/engineer/pdf/olssonfinal.pdf>.

In response to the Task Force Report and two Operational and Safety Studies, officials from the City of Hickman, City of Waverly and Lancaster County Board formed a Study Committee to further study the Task Force recommendations and determine the merits of adopting a wheel tax to assist in addressing the County's deficient road and bridge infrastructure and safety concerns. The Study Committee has completed its Stage One Recommendations which includes a proposed wheel tax and twenty year capital improvement plan. See the Study Committee's Recommendations:

<http://lancaster.ne.gov/commiss/pdf/wheeltax.pdf>;

<https://www.hickman.ne.gov/vimages/shared/vnews/stories/5d3877638372a/Study%20Committee%20Consensus%20Points%20clean%207-23-19%20PM.pdf>; <https://www.citywaverly.com/download/Study-Committee-Recommendations-7-29-19.pdf>

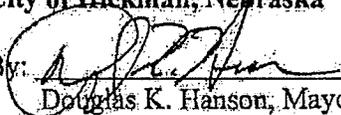
We would like to invite you to two upcoming Wheel Tax Public Information Meetings:

- (1) North of "O" Street; 7:00 PM, Wednesday, September 11th, Waverly Community Center Foundation Building, 11120 N. 141st Street, Waverly, Nebraska; and
- (2) South of "O" Street; 7:00 PM, Thursday, September 12th, Hickman Community Center, 115 Locust Street, Hickman, Nebraska

We hope your schedule permits you to attend one of these two public information meetings.

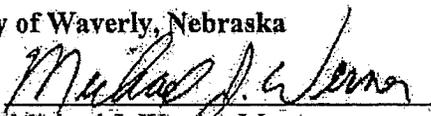
City of Hickman, Nebraska

By: _____


Douglas K. Hanson, Mayor

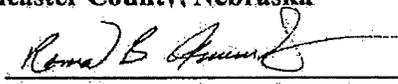
City of Waverly, Nebraska

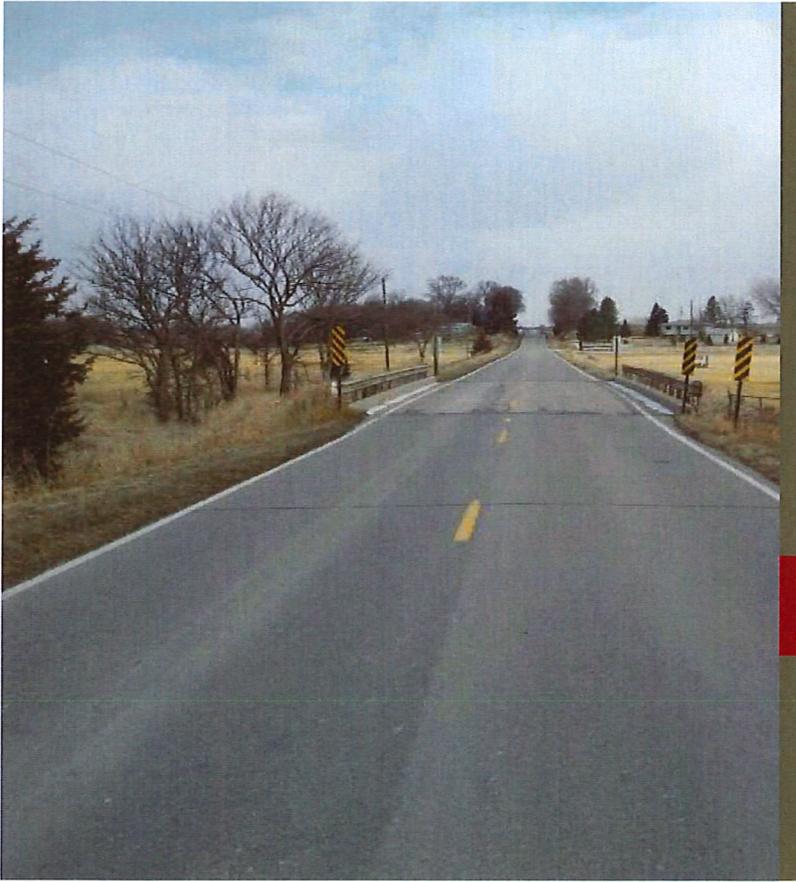
By: _____


Michael J. Werner, Mayor

Lancaster County, Nebraska

By: _____


Roma B. Amundson, Commissioner



Safe Roads Joint Public Agency

Lancaster County

August 2019

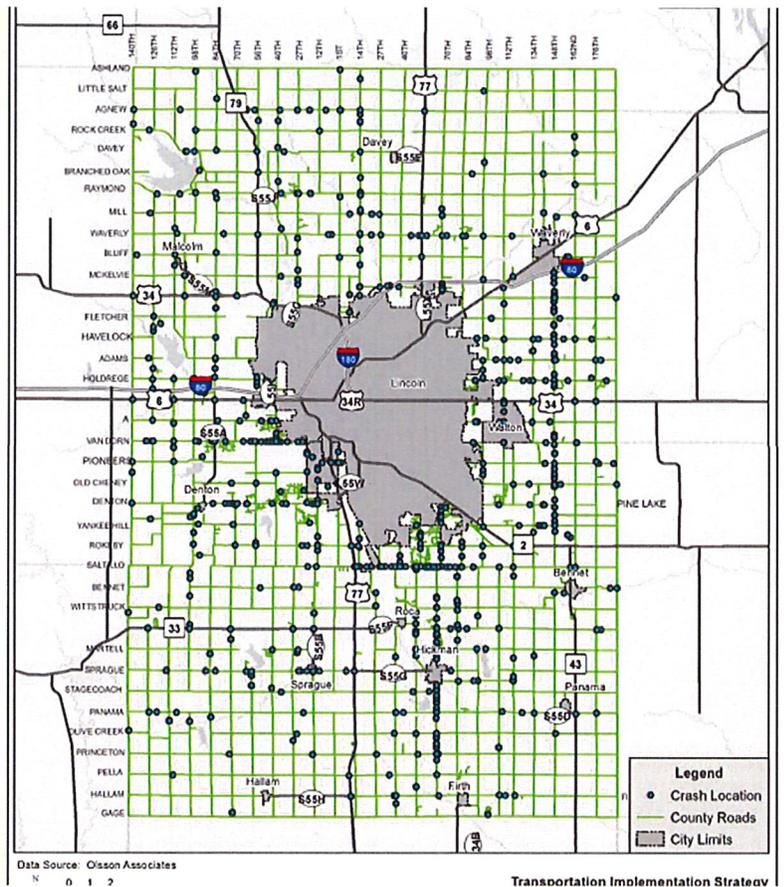


Safe Roads Joint Public Agency Study Committee

- ▶ Doug Hanson – Mayor of the City of Hickman
- ▶ Silas Clarke – Hickman City Administrator/Economic Development Director
- ▶ Mike Werner – Mayor of the City of Waverly
- ▶ Stephanie Fisher – Waverly City Administrator
- ▶ Roma Amundson – Lancaster County Commissioner
- ▶ Rick Vest – Lancaster County Commissioner
- ▶ Pam Dingman – Lancaster County Engineer
- ▶ Facilitator: Kent Seacrest-Seacrest & Kalkowski, PC, LLO

Lancaster County Transportation Task Force

- Final Report can be found at: <http://lancaster.ne.gov/clerk/misc/itf/final.pdf>
- Crash Map showing all crashes 4/2015 to 3/2018





Infrastructure Task Force Report

► Significant Findings

► Bridges

- \$9 Million Shortfall per Year for 20 years
- 76 Critical Bridges in need of replacement before the record breaking weather event

► Roads

- \$5 Million Shortfall per Year for 20 years



Lancaster County Transportation Task Force Recommendations

Additional Funding

Ultimately, the County does not have the resources to maintain or upgrade its infrastructure (most specifically, bridges) to the levels necessary to continue to support a growing region. It is recommended Lancaster County work with its elected officials, partner jurisdictions, the State of Nebraska and other groups to identify and seek additional funding mechanisms that can be directed toward County infrastructure maintenance. The Task force had the highest support for implementing a wheel tax, similar to Lincoln's, followed by a county-wide sales tax, with raising property taxes to meet any remaining funding gap and specifically earmarked for road and bridge infrastructure. **While the added revenue from a wheel tax and sales tax would help, the total funding expected to result from these new sources would not solve Lancaster County's funding gap.**



Lancaster County Transportation Task Force Recommendations

Safety Improvement Fund

Improving the safety of the Lancaster County transportation network is a principle goal of the County Engineering Department. Currently, safety focused projects must compete against other capital and maintenance needs for scarce implementation funding. It is recommended that the County develop an internal funding mechanism and program for safety improvement projects, allowing these projects to advance toward implementation independent of other needs. **The program should also develop a performance-based selection policy to target the County's scarce resources toward the locations with the greatest needs for improvement.**



Lancaster County Transportation Task Force Recommendations

Capital Improvement Plan (CIP)

Capital improvement plans (CIP) are short-range programs that range from four- to 10-years in length. A CIP identifies capital projects, equipment purchases, and other ongoing programs scheduled during the plan's timeline. CIP may also include a discussion of prioritization activities and the planning cycle for future improvements throughout the county. Planned expenses, funding sources, financing strategies, timelines for projects are clearly displayed and documented. The CIP serves as a link between the annual budget, one-and-six-year plan, and the comprehensive plan. A link to the regional Long-Range Transportation Plan should also be made.

Motor Vehicle Fee Schedule

The proposed wheel tax follows the City of Lincoln's Street Improvement Vehicle Tax the Typical is \$74.

Proposed Safe Roads JPA Annual Motor Vehicle Fee Schedule		
	City of Lincoln	Proposed JPA
Motor-driven vehicles operated on three wheels or less	\$37.00	Same
Passenger motor vehicle of nine-passenger capacity or less, but not used for hire	\$74.00	Same
Passenger motor vehicle of nine-passenger capacity or less, and used for hire	\$111.00	Same
Motor-driven vehicles used for carrying passenger for hire with passenger capacity of more than nine passengers	\$148.00	Same
Licensed motor vehicle dealer, except dealer of motor-driven vehicles operated on three wheels or less, for each dealer number plate issued under provisions of Neb. Rev. Stat. §60-320, (Reissue 1988), and amendments thereto	\$74.00	Same
Licensed motor vehicle dealer of motor-driven vehicles operated on three wheels or less, for each dealer plate issued under provisions of Neb. Rev. Stat. §60-320, (Reissue 1988), and amendments thereto	\$37.00	Same
Commercial trucks having a gross vehicle weight of four tons or less	\$111.00	Same
Commercial trucks having a gross vehicle weight of more than four tons and less than six tons	\$148.00	Same
Commercial trucks having a gross vehicle weight of six tons or more, and less than eight tons	\$259.00	Same
Commercial trucks having a gross vehicle weight of eight tons or more	\$370.00	Same
Farm plated commercial trucks having a gross vehicle weight of four tons or less	\$111.00	\$74.00
Farm plated commercial trucks having a gross vehicle weight of more than four tons and less than six tons	\$148.00	\$74.00
Farm plated commercial trucks having a gross vehicle weight of six tons or more, and less than eight tons	\$259.00	\$129.00
Farm plated commercial trucks having a gross vehicle weight of eight tons or more	\$370.00	\$185.00
Trucks and truck-tractors other than commercial trucks, having a factory-rated carrying capacity of more than one and one-half tons and less than two and one-half tons	\$148.00	Same
Trucks and truck-tractors other than commercial trucks, having a factory-rated carrying capacity of two and one-half tons or more, and less than four tons	\$259.00	Same
Trucks and truck-tractors other than commercial trucks, having a factory-rated carrying capacity of four tons or more	\$370.00	Same
Ambulances and hearses	\$111.00	Same
Self-propelled mobile homes	\$111.00	Same
Trailers with one thousand pounds or less carrying capacity	\$18.00	Same
Trailers with more than one thousand pounds carrying capacity	\$37.00	Same
All other vehicles not specifically set forth above	\$74.00	Same



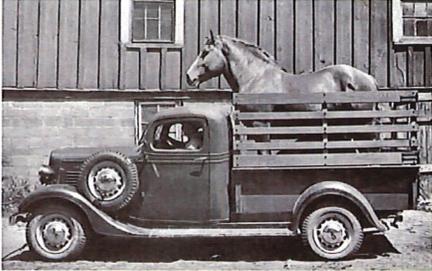
Motor Vehicle Fee Schedule

■ Except for Farm Vehicles which are proposed at 50% of Commercial Vehicle Tax Rates.

Farm plated commercial trucks having a gross vehicle weight of four tons or less	\$111.00	\$74.00
Farm plated commercial trucks having a gross vehicle weight of more than four tons and less than six tons	\$148.00	\$74.00
Farm plated commercial trucks having a gross vehicle weight of six tons or more, and less than eight tons	\$259.00	\$129.00
Farm plated commercial trucks having a gross vehicle weight of eight tons or more	\$370.00	\$185.00

Roads and bridges need to be modernized for modern farm vehicles.

■ The bridges built in the county in the 30's, 40's and 50's were not designed for today's modern farm equipment.



Estimated Annual Wheel Tax Revenues

- The vehicle numbers were provided by the Lancaster County Treasurer in July of 2019
- Assumed a number of possible variants

Jurisdiction	Number of Vehicles in Each Jurisdiction**	Estimated Wheel Tax Revenue **
Waverly	4,615.00	\$ 361,318
Hickman	2,460.00	\$ 178,559
Lancaster County*	37,115.00	\$ 2,816,420
TOTAL	44,190.00	\$ 3,356,297

*Every Tax District in Lancaster County not paying Wheel Tax (Includes Waverly, Hickman and Lincoln).

** Estimated number of Vehicles and Wheel Tax Revenue as supplied by the Lancaster County Treasurer's Office 7/2019.

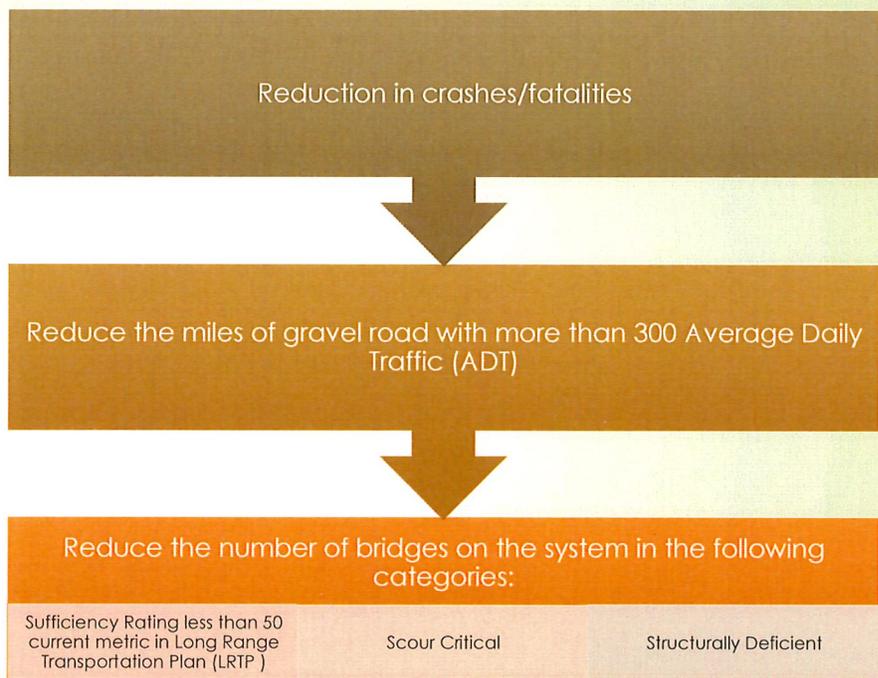
***No increase is projected due to Lincoln's continued growth decreasing Lancaster County's jurisdiction.

Potential Projects Funded by a Wheel Tax

- Projects on 68th Street are based on the Safety Analysis completed in October of 2018
- Projects on 148th Street are based on the Safety Analysis completed in October of 2018
- Bridge replacement based on opening needed closed bridges, scour critical bridges, and bridges with a sufficiency rating less than 50.

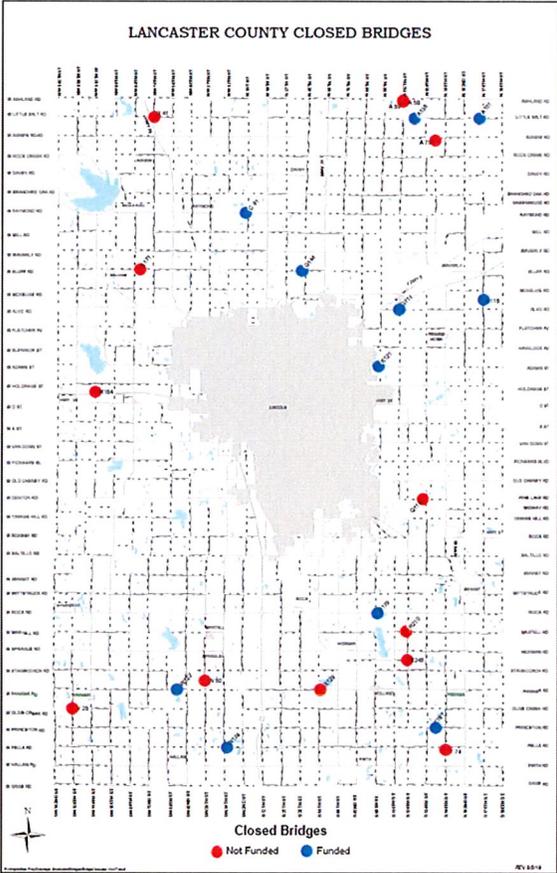
Proposed Project	2018 Probable Estimated Project Cost	Estimated Project Cost with Construction Inflation	Proposed Collected Wheel Tax by Year	Total Balance
Roundabout at Panama Road and South 68th Street	\$ 720,000.00	\$ 809,902.08	2021 \$ 3,356,297.12	\$ 1,680,249.76
Roundabout at Adams Street and North 148th Street	\$ 770,000.00	\$ 866,145.28	2021	
Bridges	\$ 2,100,000.00	\$ 2,456,702.98	2022 \$ 3,356,297.12	\$ 2,579,843.90
Bridges	\$ 2,000,000.00	\$ 2,433,305.80	2023 \$ 3,356,297.12	\$ 3,502,835.22
Shoulders on 68th Street Roca Road to City of Hickman	\$ 1,500,000.00	\$ 1,897,978.53	2024 \$ 3,356,297.12	\$ 2,820,234.03
Pavement on Fletcher Ave (84th Street to 148th Street - Assumed 20% of Project Costs)	\$ 922,000.00	\$ 1,166,624.14	2024	
Roundabout at Fletcher Avenue and North 148th Street	\$ 770,000.00	\$ 974,295.64	2024	
Roundabout on 68th and Princeton Road	\$ 600,000.00	\$ 789,559.07	2025 \$ 3,356,297.12	\$ 4,294,748.71
Roundabout on Old Cheney Road	\$ 830,000.00	\$ 1,092,223.38	2025	
Bridges	\$ 2,000,000.00	\$ 2,737,138.10	2026 \$ 3,356,297.12	\$ 4,913,907.73
West Van Dorn (Northwest 84th Street to Northwest 140th Street)	\$ 2,000,000.00	\$ 2,846,623.62	2027 \$ 3,356,297.12	\$ 5,423,581.22
Bridges	\$ 2,000,000.00	\$ 2,960,488.57	2028 \$ 3,356,297.12	\$ 5,819,389.77
Bridges	\$ 2,000,000.00	\$ 3,078,908.11	2029 \$ 3,356,297.12	\$ 6,096,778.78
Shoulders on 148th (Van Dorn Street to Pioneers Boulevard)	\$ 1,230,000.00	\$ 1,969,269.63	2030 \$ 3,356,297.12	\$ 7,483,806.27
			2031 \$ 3,356,297.12	\$ 10,840,103.39
SW 14 th Street (Roca Road and Bennet Road)	\$ 1,000,000.00	\$ 1,731,676.45	2032 \$ 3,356,297.12	\$ 12,464,724.06
			2033 \$ 3,356,297.12	\$ 15,821,021.18
			2034 \$ 3,356,297.12	\$ 19,177,318.30
Shoulders on South 68th Street South of Hickman City Limit to Firth Road	\$ 9,810,000.00	\$ 19,108,903.86	2035 \$ 3,356,297.12	\$ 3,424,711.56
			2036 \$ 3,356,297.12	\$ 6,781,008.68
			2037 \$ 3,356,297.12	\$ 10,137,305.80
			2038 \$ 3,356,297.12	\$ 13,493,602.92
			2039 \$ 3,356,297.12	\$ 16,849,900.04
			2040 \$ 3,356,297.12	\$ 20,206,197.16
Shoulders on 148th Street (O Street to Amberly Road)	\$ 9,550,000.00	\$ 23,538,033.44	2041 \$ 3,356,297.12	\$ 24,460.84
		Total Revenue from Wheel Tax	\$ 70,482,239.52	

Metrics and Measurements for Success

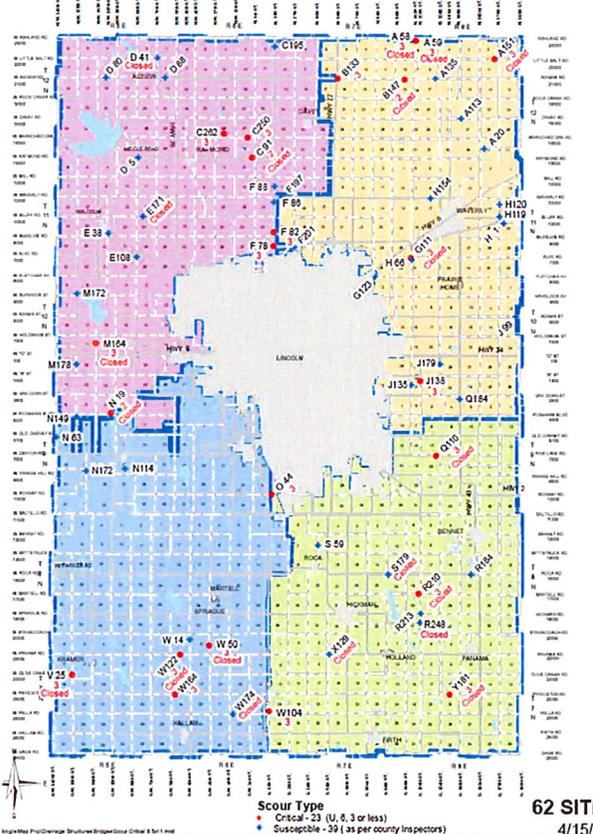


Lancaster County Closed Bridges

- Bridges currently closed that are in the current or past budget for replacement
8
- Bridges currently closed that are in the current or past budget for repair
2
- Bridges are closed but have no available funding source
10
- Proposed permanent closure
3



LANCASTER COUNTY SCOUR CRITICAL BRIDGES



Lancaster County Scour Critical/Susceptible

- Scour is the most common cause of bridge failure from flooding.
- Bridge scour occurs when fast moving water around the bridge removes material from behind the abutment and or piers.
- The Bomb Cyclone of March of 2019 added 20 Scour Susceptible Bridges
- Lancaster County Currently has:
 - 23 Scour Critical Bridges
 - 39 Scour Susceptible Bridges



Scour Critical Bridge Failure

T-171 SW 29th Street South
of Sprague Road



Scour Critical Bridge Failure

G-144 Bluff Road between North 27th Street and North 40th Street

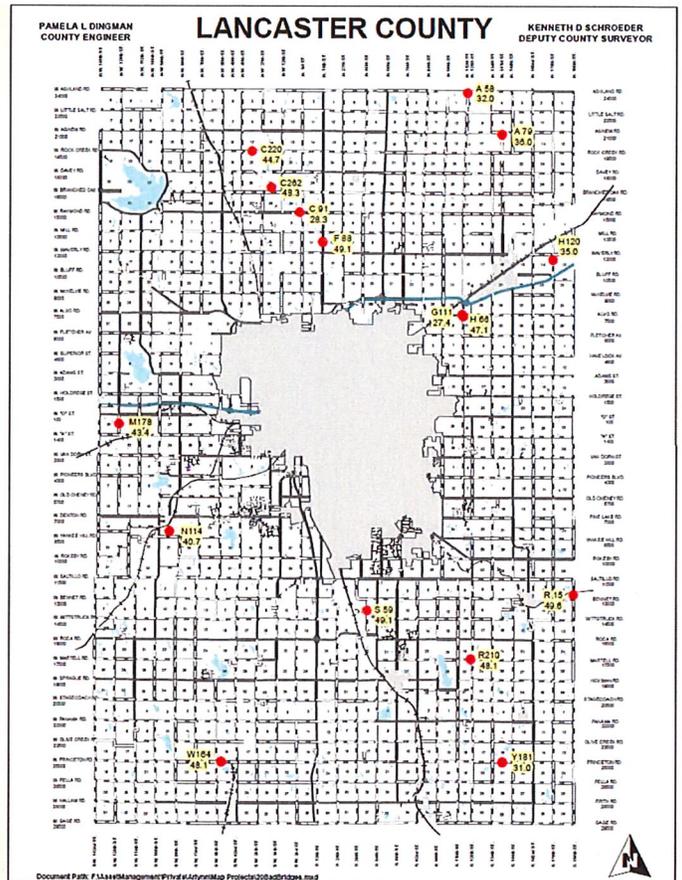
Lancaster County Bridge Sufficiency

Bridges with a Sufficiency Rating less than 50 that are in current budget or past budgets.

3

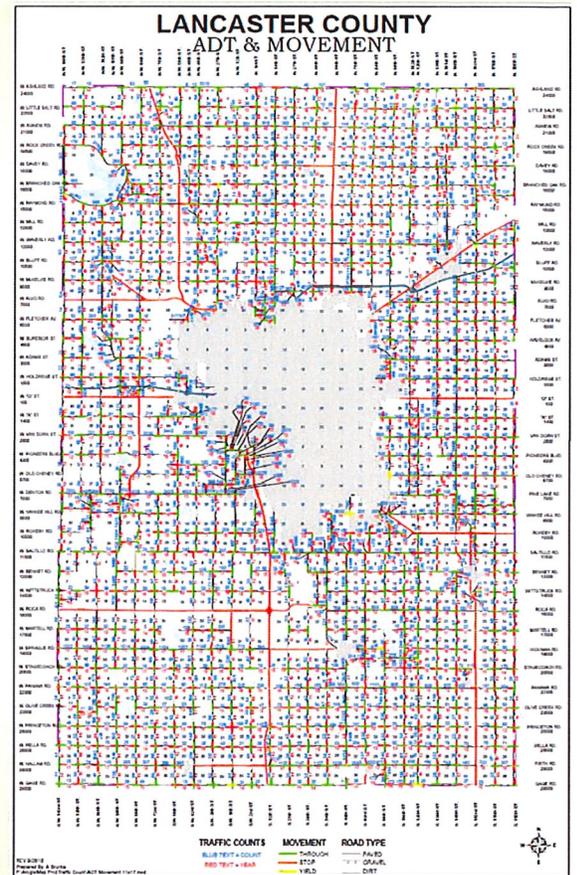
Bridges with a Sufficiency Rating less than 50 that have no available funding source.

14



Lancaster County

Average Daily Traffic Counts (ADT)

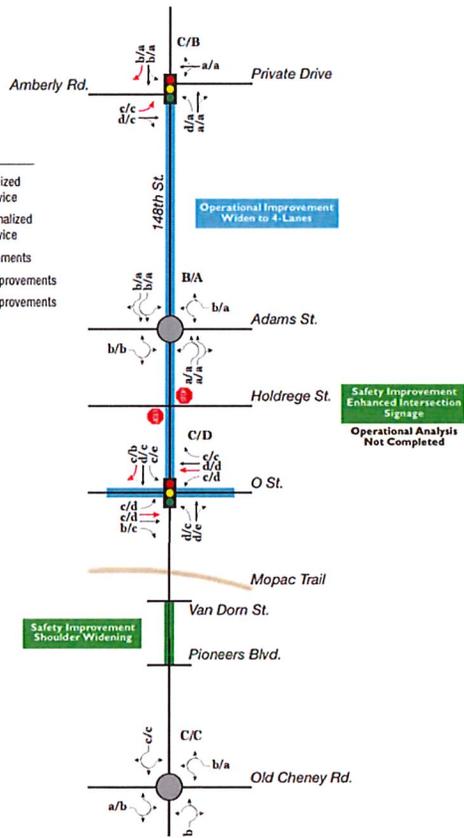


Unpaved
Roads with
ADT of more
than 300



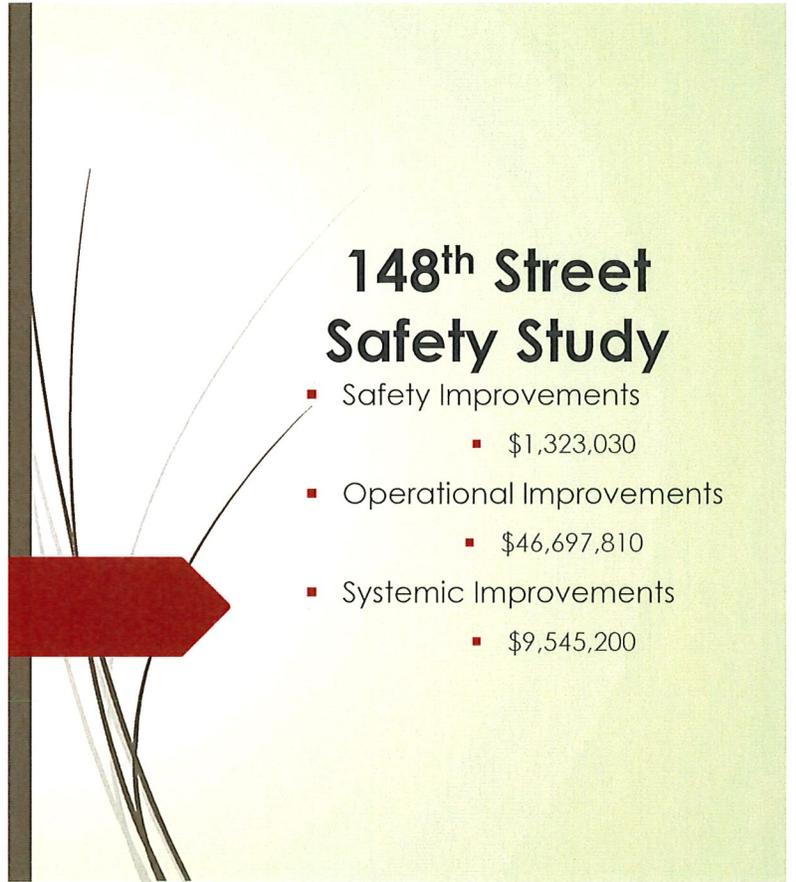
LEGEND

- X/X = AM/PM Peak Hour Signalized Intersection Level of Service
- x/x = AM/PM Peak Hour Unsignalized Intersection Level of Service
- = Proposed Safety Improvements
- ↗ = Proposed Operational Improvements
- = Proposed Operational Improvements Widen to 4-Lanes
-  = Roundabout
-  = Stop Sign
-  = Traffic Signal



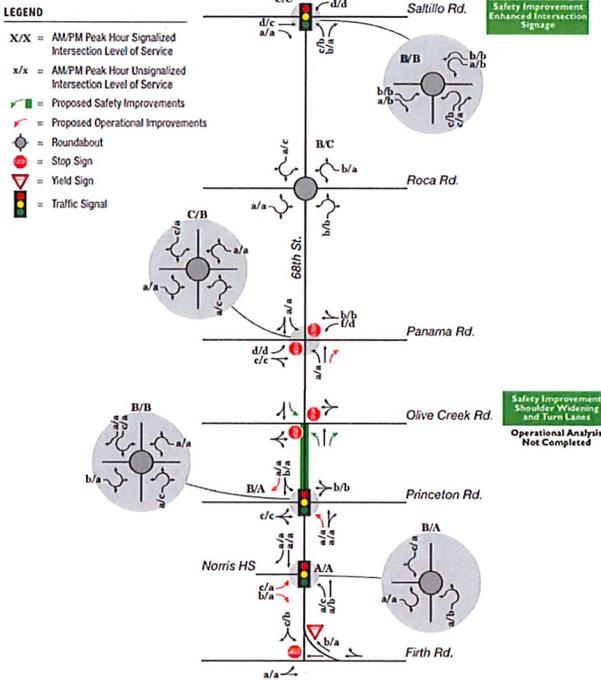
148th Street Safety Study

- Safety Improvements
 - \$1,323,030
- Operational Improvements
 - \$46,697,810
- Systemic Improvements
 - \$9,545,200

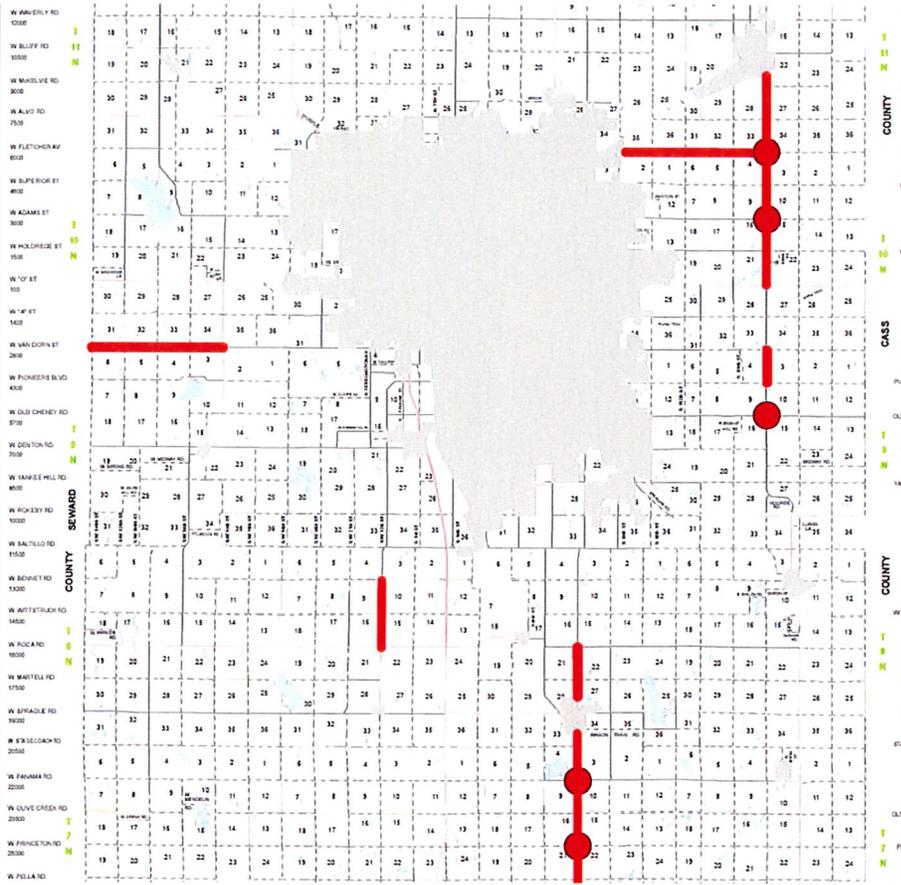


South 68th Street Safety Study

- ▶ Safety Improvements
 - ▶ \$1,633,630
- ▶ Operational Improvement
 - ▶ \$4,673,560
- ▶ Systemic Improvements
 - ▶ \$9,803,640



Map of Proposed Roadway Wheel Tax Projects

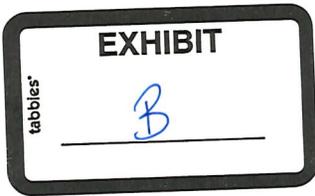




Additional Meeting Dates

- ▶ **Lancaster County Transportation Task Force Meeting**
 - ▶ Tuesday, August 6th @ 2:00 pm
 - ▶ Lancaster County Extension
- ▶ **City of Hickman City Council Briefing**
 - ▶ Tuesday August 13th @ 7:00 pm
 - ▶ Hickman City Hall
- ▶ **City of Waverly City Council Briefing**
 - ▶ Wednesday August 14th @ 5:00 pm
 - ▶ Waverly City Hall
- ▶ **Lancaster County Commissioner Briefing**
 - ▶ Tuesday August 27th @ 9:00 am
 - ▶ City/County Building
- ▶ **North of O Street Community Meeting**
 - ▶ Wednesday September 11 @ 7:00 pm
 - ▶ Waverly Community Center Foundation Building
- ▶ **South of O Street Community Meeting**
 - ▶ Thursday September 12 @ 7:00 pm
 - ▶ Hickman Community Center

Wheel Tax JPA Meeting



If your information is not on the agenda, please print your name below.

NAME (Please PRINT)	ADDRESS	FOR	AGAINST	NEUTRAL
Daniel VerMeas	17790 So 54 th		X	
Rosie VerMaas	17790 S. 54 th		X	
ART YONKEY	10400 PRINCETON RT		X	
DAVID WENDELW	18706 SW 72 nd ST		X	
Eric Jones	19980 S. 120th St.		X	
Connie Schroeder	7000 Bulin Ct		X	
Joe Murray	2439 S. 568th		X	
Todd Biel	18301 S. 12th		X	
Scott A. Blum	19005 5th		X	
Bob Huttes	19405 SW 2nd		X	
Phil Goering	116 Wagontrain Ave			
Steve Noren	104 Concord Ave			

Wheel Tax JPA Meeting

If your information is not on the agenda, please print your name below.

NAME (Please PRINT)	ADDRESS	FOR	AGAINST	NEUTRAL
Ronald Essink	806 Russell Cir ^{Firth}		X	
Mary B Moser	6800 W Panama Rd ^{Hallam}		X	
Brad C Moser	6800 W Panama Rd ^{Hallam}		X	
Gary E Sherman	6305 Agnew Rd ^{Ceresco NE}		X	
Carol J. Sherman	6305 Agnew Rd, Ceresco, NE		X	
Rod Hollman	6175 W Wittstruck ^{MARBLE}		X	
Charle Willnerd	17955 So 148 th Bennet		X	
MARVIN DOCTER	812 RUSSELL CIR ^{FIRTH}		X	
DAVID OWENS	21200 S. 68 HICKMAN		X	
Jerad Rutz	23818 SW 128 th		X	
Steve America	100 Fencerock Ct Hickman		X	
RAY FISHER	28800 FONDARD FIRTH			X
RUSSELL MILLER	341 S 52 Luverda			X

Wheel Tax JPA Meeting

If your information is not on the agenda, please print your name below.

NAME (Please PRINT)	ADDRESS	FOR	AGAINST	NEUTRAL
Dary Mitchell	4300 Hickman Rd		✓	
BILL GIESER	320 E. 1st St		✓	
Mike Mitchell	19300 SW 2 nd St		✓	
Don Mitchell	19400 SW 2 nd St		✓	
Chori Warm	3377 W Wittstruck Rd		✓	
Craig Johnson	10365 W. Van Dam Deston		✓	
Paul Frerichs	325 S. Front St. Hallam		✓	
WALT NELSON	825 E 9 th HICKMAN			?
Mike Rexroat	9801 Recca Rd		✓	
Chuck Langston	711 W. Sprague Rd		✓	
Dory Wagner	1000 Leaks Dr			✓